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8 UNITED STATES DISTRICT COURT
9 WESTERN DISTRICT OF WASHINGTON
10 AT TACOMA

11 LISA M. SOLOMON,

12 Plaintiff,

13 v.

14 MICHAEL ASTRUE, Commissioner of
15 the Social Security Administration,

16 Defendant.

17 CASE NO. 2:10-CV-01548-RBL-JRC

18 REPORT AND
19 RECOMMENDATION ON
20 PLAINTIFF'S COMPLAINT

21 Noting Date: September 16, 2011

22 This matter has been referred to United States Magistrate Judge J. Richard Creatura
23 pursuant to 28 U.S.C. § 636(b)(1) and Local Magistrate Judge Rule MJR 4(a)(4), and as
24 authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261, 271-72 (1976). Plaintiff
has filed an Opening Brief and defendant has filed a Response Brief. (See ECF Nos. 13, 17).

25 Based on the relevant record, the Court concludes that the ALJ failed to evaluate properly
26 the lay testimony and plaintiff's testimony. In addition, the ALJ failed to evaluate properly the
27 treating psychiatrist's medical opinion, which should be given controlling weight. The ALJ also
28 erroneously failed to find that plaintiff's mental impairments met or medically equaled Listed

1 Impairments. Because plaintiff's mental impairments met or medically equaled two Listed
2 Impairments, the ALJ should have concluded that plaintiff was disabled. Therefore, the Court
3 recommends that this matter be reversed and remanded to the administration pursuant to
4 sentence four of 42 U.S.C. § 405(g) with instructions to remand to the ALJ for an award of
5 benefits.

6 BACKGROUND

7 Plaintiff LISA M. SOLOMON was born in 1977 and was twenty-six years old on her
8 alleged onset date of disability of February 20, 2004 (Tr. 118). Plaintiff had approximately four
9 years of experience working as a cleaner (Tr. 129). She cleaned homes and job sites for the
10 construction of new homes (*id.*).

11 On or about July 13, 2006, plaintiff suffered an extreme experience with shifts in her
12 mood (Tr. 254). Although she had been manic for about a week, she "crashed in Albertson's"
13 grocery store (*id.*). She reported that she was frozen with fear for about twenty minutes (*id.*). Her
14 brother-in-law and friend picked her up from the store and drove her to the hospital, from which
15 she was transported via ambulance to Centura Health for psychiatric admission (*id.*). Her self-
16 reported history revealed that she was diagnosed with bipolar disorder six years previously and
17 had been on Zoloft since then (*id.*). Her family history includes a grandmother with paranoid
18 schizophrenia and a father who may have been schizophrenic (*id.*). Plaintiff reported that her
19 aunt was institutionalized for "picking bugs off" of the walls (*id.*). Plaintiff reported similar
20 hallucinations, as well as hallucinations of dead family members talking to her (*id.*).

21 Plaintiff's medical reports include objective evidence of self-mutilation behavior (Tr. 266
22 ("She has been scratching her left arm and legs with a knife . . . she has some superficial
23 scratches on her left arm and both legs"); see also Tr. 314, 367, 388). She reported that such
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1 behavior occurs after she has nightmares about memories of severe physical and sexual abuse
2 that began when she was five years old (Tr. 228, 367, 453, 475). She reported that “the ‘Chucky
3 Doll’ tells her how to slit her wrist” (Tr. 254). When she was admitted to Centura Health, she
4 reported that she had planned on using her husband’s sword collection for suicide (Tr. 254).

5 On July 13, 2006, plaintiff was admitted to Porter Adventist Hospital on a mental health
6 hold (Tr. 225). Dr. John F. Bridges, M.D. (“Dr. Bridges”) opined that plaintiff’s “chronic
7 hallucinations with a remarkably positive family history for schizophrenia” supported his
8 diagnosis of schizoaffective disorder (*id.*). Dr. Bridges also opined that plaintiff had
9 “agoraphobia without panic attacks due to her tremendous paranoia and her fear and anxiety
10 when she has to be out in public” (*id.*). Plaintiff was prescribed Risperdal, which she reported
11 eradicated the voices, but only gave her partial relief from her paranoia (*id.*). Dr. Bridges
12 assigned plaintiff a global assessment of functioning (“GAF”) on admission of 40 (Tr. 226). Dr.
13 Bridges assigned plaintiff a GAF on discharge of 70 on July 17, 2006 (Tr. 226). Plaintiff began
14 treatment at Arapahoe/Douglas Mental Health on July 19, 2006 (Tr. 191).

15 PROCEDURAL HISTORY

16 Plaintiff filed an application for Social Security Disability benefits on July 6, 2007,
17 alleging disability onset of February 20, 2004 (Tr. 118-20). Plaintiff’s application was denied
18 (Tr. 59, 61-63). The hearing she requested on November 2, 2007 was held on January 14, 2010
19 before Administrative Law Judge Gary J. Suttles (“the ALJ”) (Tr. 32-58, 64-70). Plaintiff and
20 her husband both testified under oath at the hearing (Tr. 32-58).

21 On January 29, 2010, the ALJ issued a written decision (Tr. 15-27). Although the ALJ
22 found that plaintiff suffered from the severe impairments of schizoaffective disorder, anxiety,
23 post-traumatic stress disorder and polysubstance abuse in remission, he found that plaintiff had
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1 the residual functional capacity to perform a full range of work at all exertional levels and that
2 she “retained the ability to get along with others, understand simple instructions, concentrate and
3 perform simple tasks, and respond and adapt to workplace changes and supervision in a limited
4 public/employee contact setting” (Tr. 20, 23). Therefore, the ALJ found that plaintiff was “not
5 under a disability, as defined in the Social Security Act, at any time from February 20, 2004, the
6 alleged onset date, through September 30, 2008, the date last insured” (Tr. 27). On July 30, 2010,
7 the Appeals Council denied plaintiff’s request for review, making the written decision by the
8 ALJ the final agency decision subject to judicial review (Tr. 1-3). See 20 C.F.R. § 404.981.

9 STANDARD OF REVIEW

10 Plaintiff bears the burden of proving disability within the meaning of the Social Security
11 Act (hereinafter “the Act”). Meanel v. Apfel, 172 F.3d 1111, 1113 (9th Cir. 1999); see also
12 Johnson v. Shalala, 60 F.3d 1428, 1432 (9th Cir. 1995). The Act defines disability as the
13 “inability to engage in any substantial gainful activity” due to a physical or mental impairment
14 “which can be expected to result in death or which has lasted, or can be expected to last for a
15 continuous period of not less than twelve months.” 42 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A).
16 Plaintiff is disabled under the Act only if plaintiff’s impairments are of such severity that
17 plaintiff is unable to do previous work, and cannot, considering the plaintiff’s age, education, and
18 work experience, engage in any other substantial gainful activity existing in the national
19 economy. 42 U.S.C. §§ 423(d)(2)(A), 1382c(a)(3)(B); see also Tackett v. Apfel, 180 F.3d 1094,
20 1098-99 (9th Cir. 1999).

21 Pursuant to 42 U.S.C. § 405(g), this Court may set aside the Commissioner’s denial of
22 social security benefits if the ALJ’s findings are based on legal error or not supported by
23 substantial evidence in the record as a whole. Bayliss v. Barnhart, 427 F.3d 1211, 1214 n.1 (9th
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1 Cir. 2005) (*citing Tidwell v. Apfel*, 161 F.3d 599, 601 (9th Cir. 1999)). “Substantial evidence” is
2 more than a scintilla, less than a preponderance, and is such “relevant evidence as a reasonable
3 mind might accept as adequate to support a conclusion.” *Magallanes v. Bowen*, 881 F.2d 747,
4 750 (9th Cir. 1989) (*quoting Davis v. Heckler*, 868 F.2d 323, 325-26 (9th Cir. 1989)); *see also*
5 *Richardson v. Perales*, 402 U.S. 389, 401 (1971). The Court “must independently determine
6 whether the Commissioner’s decision is (1) free of legal error and (2) is supported by substantial
7 evidence.” *See Bruce v. Astrue*, 557 F.3d 1113, 1115 (9th Cir. 2006) (*citing Moore v. Comm’r*
8 *of the Soc. Sec. Admin.*, 278 F.3d 920, 924 (9th Cir. 2002)); *Smolen v. Chater*, 80 F.3d 1273,
9 1279 (9th Cir. 1996).

10 However, “regardless whether there is enough evidence in the record to support the
11 ALJ’s decision, principles of administrative law require the ALJ to rationally articulate the
12 grounds for h[is] decision and [the courts] confine our review to the reasons supplied by the
13 ALJ.” *Steele v. Barnhart*, 290 F.3d 936, 941 (7th Cir. 2002) (*citing SEC v. Chenery Corp.*, 318
14 U.S. 80, 93-95 (1943) (other citations omitted)); *see also Stout v. Commissioner of Soc. Sec.*,
15 454 F.3d 1050, 1054 (9th Cir. 2006) (“we cannot affirm the decision of an agency on a ground
16 that the agency did not invoke in making its decision”) (citations omitted); *Griemann v.*
17 *Astrue*, 147 Soc. Sec. Rep. Service 286, 2009 U.S. Dist. LEXIS 124952 at *9, (W.D. Wash.
18 2009). For example, “the ALJ, not the district court, is required to provide specific reasons for
19 rejecting lay testimony.” *Stout v. Commissioner of Soc. Sec.*, 454 F.3d 1050, 1054 (9th Cir.
20 2006) (*citing Dodrill v. Shalala*, 12 F.3d 915, 919 (9th Cir. 1993)).

21 DISCUSSION

- 22 1. The ALJ failed to evaluate properly plaintiff’s testimony and credibility.

1 An ALJ is not “required to believe every allegation of disabling pain” or other non-
2 exertional impairment. Fair v. Bowen, 885 F.2d 597, 603 (9th Cir. 1989) (*citing* 42 U.S.C. §
3 423(d)(5)(A)). Nevertheless, the ALJ’s credibility determinations “must be supported by
4 specific, cogent reasons.” Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998) (citation
5 omitted). If an ALJ discredits a claimant’s subjective symptom testimony, the ALJ must
6 articulate specific reasons for doing so. Greger v. Barnhart, 464 F.3d 968, 972 (9th Cir. 2006).

7 In evaluating a claimant’s credibility, the ALJ cannot rely on general findings, but ““must
8 specifically identify what testimony is credible and what evidence undermines the claimant’s
9 complaints.”” Id. at 972 (*quoting* Morgan v. Comm’r of Soc. Sec. Admin., 169 F.3d 595, 599
10 (9th Cir. 1999)); Reddick, 157 F.3d at 722 (citations omitted); Smolen v. Chater, 80 F.3d 1273,
11 1284 (9th Cir. 1996) (citations omitted). The ALJ may consider “ordinary techniques of
12 credibility evaluation,” including the claimant’s reputation for truthfulness and inconsistencies in
13 testimony, and may also consider a claimant’s daily activities, and “unexplained or inadequately
14 explained failure to seek treatment or to follow a prescribed course of treatment.” Smolen, 80
15 F.3d at 1284.

16 The determination of whether or not to accept a claimant’s testimony regarding subjective
17 symptoms requires a two-step analysis. 20 C.F.R. §§ 404.1529, 416.929; Smolen, 80 F.3d at
18 1281 (*citing* Cotton v. Bowen, 799 F.2d 1403 (9th Cir. 1986)). First, the ALJ must determine
19 whether or not there is a medically determinable impairment that reasonably could be expected
20 to cause the claimant’s symptoms. 20 C.F.R. §§ 404.1529(b), 416.929(b); Smolen, 80 F.3d at
21 1281-82. Once a claimant produces medical evidence of an underlying impairment, the ALJ
22 may not discredit the claimant’s testimony as to the severity of symptoms “based solely on a lack
23 of objective medical evidence to fully corroborate the alleged severity of” the symptoms.
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1 | Bunnell v. Sullivan, 947 F.2d 341, 343, 346-47 (9th Cir. 1991) (*en banc*) (*citing Cotton*, 799
2 F.2d at 1407). Absent affirmative evidence that the claimant is malingering, the ALJ must
3 provide specific “clear and convincing” reasons for rejecting the claimant’s testimony. Smolen,
4 80 F.3d at 1283-84; Reddick, 157 F.3d at 722 (*citing Lester v. Chater*, 81 F.3d 821, 834 (9th Cir.
5 1996); Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989)).

6 The ALJ did not conclude that plaintiff was a malingerer. The ALJ found that plaintiff’s
7 “medically determinable impairments could reasonably be expected to cause the alleged
8 symptoms; however, the claimant’s statements concerning the intensity, persistence and limiting
9 effects of these symptoms are not credible to the extent that they are inconsistent with the above
10 residual functional capacity assessment” (Tr. 24). The ALJ gave multiple reasons for failing to
11 credit fully plaintiff’s testimony. First, the ALJ discussed plaintiff’s alleged activities of daily
12 living. Next, the ALJ discussed prescribed medications for plaintiff’s impairments. Similarly, the
13 ALJ discussed plaintiff’s compliance with her prescriptions for medications. Finally, in the
14 context of plaintiff’s credibility, the ALJ discussed plaintiff’s “no shows” and cancellations of
15 mental health therapy sessions. None of these reasons provides “clear and convincing” evidence
16 for rejecting plaintiff’s testimony.

17 a. Plaintiff’s activities of daily living

18 Regarding activities of daily living, the Ninth Circuit “has repeatedly asserted that the
19 mere fact that a plaintiff has carried on certain daily activities . . . does not in any way
20 detract from her credibility as to her overall disability.” Orn v. Astrue, 495 F.3d 625, 639 (9th
21 Cir. 2007) (*quoting Vertigan v. Halter*, 260 F.3d 1044, 1050 (9th Cir. 2001)). The Ninth Circuit
22 specified “the two grounds for using daily activities to form the basis of an adverse credibility
23 determination:” (1) whether or not they contradict the claimant’s other testimony and (2) whether
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1 or not the activities of daily living meet “the threshold for transferable work skills.” Orn, 495
2 F.3d at 639 (*citing Fair v. Bowen*, 885 F.2d 597, 603 (9th Cir. 1989)). As stated by the Ninth
3 Circuit, the ALJ “must make ‘specific findings relating to the daily activities’ and their
4 transferability to conclude that a claimant’s daily activities warrant an adverse credibility
5 determination. Orn, 495 F.3d at 639 (*quoting Burch v. Barnhart*, 400 F.3d 676, 681 (9th Cir.
6 2005)).

7 Here, the ALJ noted that plaintiff handled her own personal care, watched television,
8 managed money, performed household chores, read books, operated a computer, utilized email,
9 paid bills online and visited with family members (Tr. 25). The ALJ did not make a specific
10 finding that plaintiff’s activities of daily living were transferable to a work setting or that they
11 met “the threshold for transferable work skills.” See Orn, 495 F.3d at 639. Therefore, in order to
12 conclude that plaintiff’s activities warranted an adverse credibility determination, the ALJ was
13 required to find that they contradicted plaintiff’s other testimony. See id. However, the ALJ
14 simply concluded in general that plaintiff’s activities of daily living were “mental and physical
15 activities that reveal[ed] a significantly greater functional ability than alleged” (Tr. 25). The ALJ
16 did not point out any specific allegations by plaintiff of functional limitations that were
17 contradicted by plaintiff’s activities of daily living. This was legal error. See Orn, 495 F.3d at
18 639. The Court concludes that plaintiff’s activities of daily living do not provide any support for
19 the ALJ’s adverse credibility determination here.

20 b. Plaintiff’s prescriptions for her mental impairments

21 The ALJ noted that plaintiff was prescribed appropriate medications for her alleged
22 impairments and found that this fact weighed “in her favor” (Tr. 25). However, the ALJ noted
23 that the medications had a positive effect on her symptoms and that she “reported improvement
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1 in her mental status” (*id.*). The fact that the medications proved at least somewhat effective
2 suggests that the doctors’ diagnoses were accurate. It does not provide evidence for an inference
3 that plaintiff was not being entirely truthful when she alleged functional impairments based on
4 her mental impairments. Therefore, contrary to the ALJ’s implication, the Court concludes that
5 these factors do not provide any support for the ALJ’s decision not to credit fully plaintiff’s
6 testimony.

7 c. Plaintiff’s compliance with prescriptions for medication and therapy appointments

8 Although it is often the case that a claimant’s failure to comply with prescribed treatment
9 calls into question the severity of the claimant’s symptoms, this generally is because such failure
10 suggests that the claimant willfully is failing to submit to medical treatment because she wishes
11 to remain disabled and receive benefits or because she is not suffering from that severe of an
12 impairment if not doing everything possible to remedy it. See 20 C.F.R. § 404.1530 (“If you do
13 not follow the prescribed treatment without a good reason, we will not find you disabled”); see
14 also SSR 96-7 1996 SSR LEXIS 4, at *21-*22; but see Nichols v. Califano, 556 F.2d 931, 932
15 (9th Cir. 1977) (even if a condition could be remedied by surgery, if the claimant’s “actions were
16 reasonable under the circumstances, then the district court’s judgment upholding the [written
17 decision by the ALJ] must be reversed”).

18 When a mental illness is involved, assuming that a failure to comply with prescribed
19 treatment suggests a *willful* failure to comply with prescribed treatment can be illogical. This is
20 in part because a person suffering from a mental illness may not realize that she needs her
21 medication or she may not even realize that her “condition reflects a potentially serious mental
22 illness.” See Van Nguyen v. Chater, 100 F.3d 1462, 1465 (9th Cir. 1996). “[I]t is a
23 questionable practice to chastise one with a mental impairment for the exercise of poor judgment

1 in seeking rehabilitation.”” *Id.* (quoting with approval, Blankenship v. Bowen, 874 F.2d 1116,
2 1124 (6th Cir. 1989)).

3 When a person suffers from mental illness, especially severe impairments such as the
4 severe schizoaffective disorder, anxiety and post-traumatic stress disorder suffered by plaintiff ,
5 (see Tr. 20), and the mentally ill person does not have the requisite insight into her condition, or
6 does not have the memory and focus to have the ability to take a medication three times a day or
7 make it to her mental health therapy appointments, this fact actually can indicate a greater
8 severity of mental incapacity. See Van Nguyen, supra, 100 F.3d at 1465; see also Blankenship,
9 supra, 874 F.2d at 1124. Here, the ALJ noted that “the medical records indicate that the claimant
10 forgot to take her medication on several occasions” (Tr. 25). The Court concludes that in this
11 matter, the fact that plaintiff forgot to take her medication on several occasions does not indicate
12 that plaintiff’s “symptoms may not have been as limiting as the claimant has alleged,” as implied
13 by the ALJ (Tr. 20, 25). If anything, it indicated a greater severity of mental impairment. See
14 Van Nguyen, supra, 100 F.3d at 1465; see also Blankenship, supra, 874 F.2d at 1124. Plaintiff
15 indicated in her function report that her husband reminds her everyday to take her medicine,
16 otherwise she forgets (Tr. 136). The ALJ’s referenced medical reports substantiate this
17 allegation.

18 This analysis applies equally to plaintiff’s “no shows” and cancellations in her mental
19 health therapy appointments. In her function report, plaintiff indicated that she is scared of being
20 around people, that she doesn’t like to leave the house and that she keeps to herself, “in [her]
21 house with the blinds closed” (Tr. 137, 140). In this matter, where plaintiff had alleged anxiety
22 leaving the house and a fear of others and where plaintiff’s severe impairments include such
23 diagnosed mental impairments as post-traumatic stress disorder, anxiety and schizoaffective
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1 disorder, the fact that she did not appear to have the requisite insight into her condition or the
2 requisite memory or ability to make it to her mental health therapy appointments indicates, if
3 anything, a greater severity of mental impairment. See Van Nguyen, supra, 100 F.3d at 1465; see
4 also Blankenship, supra, 874 F.2d at 1124.

5 In addition, according to Social Security Ruling, (“SSR”), 96-7, “the adjudicator must not
6 draw any inferences about an individual’s symptoms and their functional effects from a failure to
7 seek or pursue regular medical treatment without first considering any explanations that the
8 individual may provide, or other information in the case record, that may explain infrequent or
9 irregular medical visits or failure to seek medical treatment.” SSR 96-7 1996 SSR LEXIS 4, at
10 *21-*22. Although the ALJ here found that plaintiff suffered from severe schizoaffective
11 disorder, anxiety and post-traumatic stress disorder, the ALJ did not take into consideration
12 plaintiff’s particular mental impairments before inferring that the fact that she forgot to take her
13 medication and did not attend some mental health therapy appointments raised “additional doubt
14 as to the severity of the claimant’s mental impairments” (Tr. 20, 25). This was error. See SSR
15 96-7 1996 SSR LEXIS 4, at *21-*22.

16 For the stated reasons and based on the relevant record, the Court concludes that the ALJ
17 failed to provide clear and convincing reasons for his failure to credit fully plaintiff’s testimony.
18 See Smolen, 80 F.3d at 1283-84; Reddick, 157 F.3d at 722.

19 2. The ALJ failed to evaluate properly the medical evidence.

20 “A treating physician’s medical opinion as to the nature and severity of an individual’s
21 impairment must be given controlling weight if that opinion is well-supported and not
22 inconsistent with the other substantial evidence in the case record.” Edlund v. Massanari, 2001
23 Cal. Daily Op. Srv. 6849, 2001 U.S. App. LEXIS 17960 at *14 (9th Cir. 2001) (*citing* SSR 96-
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1 2p, 1996 SSR LEXIS 9); see also 20 C.F.R. § 416.902. The decision must “contain specific
2 reasons for the weight given to the treating source’s medical opinion, supported by the evidence
3 in the case record.” SSR 96-2p, 1996 SSR LEXIS 9. The ALJ must provide “clear and
4 convincing” reasons for rejecting the un-contradicted opinion of either a treating or examining
5 physician or psychologist. Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995) (*citing Baxter v.*
6 Sullivan, 923 F.2d 1391, 1396 (9th Cir. 1991); Pitzer v. Sullivan, 908 F.2d 502, 506 (9th Cir.
7 1990)). Even if a treating or examining physician’s opinion is contradicted, that opinion “can
8 only be rejected for specific and legitimate reasons that are supported by substantial evidence in
9 the record.” Lester, *supra*, 81 F.3d at 830-31 (*citing Andrews v. Shalala*, 53 F.3d 1035, 1043
10 (9th Cir. 1995)).

11 In general, more weight is given to a treating medical source’s opinion than to the
12 opinions of those who do not treat the claimant. Lester, *supra*, 81 F.3d at 830 (*citing Winans v.*
13 Bowen, 853 F.2d 643, 647 (9th Cir. 1987)). An examining physician’s opinion is “entitled to
14 greater weight than the opinion of a non-examining physician.” Lester, *supra*, 81 F.3d at 830
15 (citations omitted); see also 20 C.F.R. § 404.1527(d). “In order to discount the opinion of an
16 examining physician in favor of the opinion of a non-examining medical advisor, the ALJ must
17 set forth specific, *legitimate* reasons that are supported by substantial evidence in the record.”
18 Van Nguyen v. Chater, 100 F.3d 1462, 1466 (9th Cir. 1996) (*citing Lester, *supra*, 81 F.3d at
19 831).*

20 Dr. Robert Bachus, M.D. (“Dr. Bachus”), a board-certified psychiatrist, treated plaintiff
21 from July 26, 2006 through January 22, 2008 (Tr. 200, 210, 222-223, 297, 306, 326). For
22 example, on or about July 26, 2006, Dr. Bachus examined plaintiff and performed a mental
23 status examination, although he did not conduct a detailed determination of plaintiff’s specific
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1 limitations (Tr. 222-23). Dr. Bachus opined that plaintiff's mood was "depressed," her affect was
2 "concerned," and her thoughts were logical, although she endorsed "some paranoia, particularly
3 at night, and she also endorse[d] continued command auditory hallucinations" (Tr. 223). He
4 diagnosed plaintiff with schizoaffective disorder with a GAF of 40 (id.).

5 Dr. Bachus also treated plaintiff on August 10, 2006, as well as on other occasions (Tr.
6 207-08). He noted that plaintiff reported feeling worse since her last appointment and reported
7 that she was not sleeping well, was isolating, was having crying spells, was suffering from
8 anhedonia and was ruminating about the numerous losses in her life (Tr. 207). Dr. Bachus
9 diagnosed plaintiff with major depressive episode, worsening, and "probably" post-traumatic
10 stress disorder (id.). Dr. Bachus confirmed plaintiff's diagnoses of schizoaffective disorder and
11 post-traumatic stress disorder on September 21, 2006 (Tr. 206).

12 On January 22, 2008, Dr. Bachus indicated in a letter that he was plaintiff's treating
13 psychiatrist and had been meeting with her on a monthly basis for "the past 18 months" (Tr.
14 297). He indicated his assessment regarding plaintiff's diagnosis of post-traumatic stress disorder
15 and indicated that plaintiff's symptoms at that time included "chronic depression, social anxiety,
16 insomnia, nightmares, flashbacks and occasional dissociative episodes during which she often
17 engages in self-mutilating behaviors" (id.). Dr. Bachus opined that plaintiff remained "totally
18 disabled and unable to perform work of any kind" (id.). He opined that plaintiff's limitations
19 would remain at the assessed level "for at least the next year, if not longer" (id.).

20 Based on a review of the relevant record, the Court concludes that the opinions of Dr.
21 Bachus are consistent with substantial evidence in the record, including the opinions by Nurse
22 Dewell, A.R.N.P., (Tr. 330 (opining on June 4, 2008 that plaintiff was "totally disabled"); see
23 also Tr. 352, 353, 357, 358); Counselor Karahalios, M.A., L.M.H.C. (Tr. 334-36, 338, 339

1 (opining that plaintiff suffered the highest level of impairment in multiple areas of functioning,
2 that plaintiff was “unable to handle any stress” and that plaintiff likely would be absent from
3 work as a result of her impairments or treatment about two to three times a month)); see also Tr.
4 332-39); and, Practitioner Franklin, MHP (Tr. 511 (opining that plaintiff suffered the highest
5 level of impairment in her ability to complete a normal workweek without interruptions from
6 psychologically based symptoms and to perform at a consistent pace without an unreasonable
7 number and length of rest periods as well as in her ability to interact appropriately with the
8 general public); see also Tr. 507-14), as well as other substantial evidence in the record (see, e.g.,
9 Tr. 372-471).

10 The Court also notes but does not rely on the impairment questionnaire submitted to the
11 Appeals Council and completed by Dr. Mark Samson, M.D., (“Dr. Samson”), one of plaintiff’s
12 treating psychiatrists on March 9, 2010 (see Tr. 517-24). Dr. Samson assigned plaintiff a GAF of
13 40 and assessed that plaintiff was markedly impaired (the highest level of impairment) regarding
14 the following abilities: to maintain attention and concentration for extended periods; to work in
15 coordination with or proximity to others without being distracted by them; to complete a normal
16 workweek without interruptions from psychologically based symptoms and to perform at a
17 consistent pace without an unreasonable number and length of rest periods; to interact
18 appropriately with the general public; to accept instructions and respond appropriately to
19 criticism from supervisors; to get along with co-workers or peers without distracting them or
20 exhibiting behavioral extremes; and, to travel to unfamiliar places or use public transportation
21 (id.). Dr. Samson noted that increased stress led to deterioration in plaintiff’s ability to function
22 and noted that plaintiff suffered episodes of deterioration or decompensation (Tr. 522). Finally,
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1 Dr. Samson noted that plaintiff likely would be absent from work as a result of her impairments
2 or treatment more than three times a month (Tr. 524).

3 The ALJ afforded “little weight” to the opinions by Dr. Bachus, finding that his opinion
4 about plaintiff’s inability to work was “inconsistent with other clinical and objective findings of
5 record” (Tr. 25). In support of this finding, the ALJ noted that plaintiff on one occasion reported
6 a decrease in the frequency of her dissociative episodes (Tr. 26 (*citing* Tr. 300)) and that on
7 another occasion showed some improvement in her post-traumatic stress disorder symptoms (Tr.
8 26 (*citing* Tr. 388)). The Court notes that although plaintiff reported a decrease in the frequency
9 with which she suffered dissociative episodes, she nevertheless at that time had “experienced one
10 dissociative episode since” her most recent episode which “lasted about 3 hrs, and though she did
11 pick up a knife during that time, she was easily persuaded to give it to a friend” (Tr. 300).

12 Although this treatment note does reflect some improvement in plaintiff’s symptoms it also
13 reflects that she still was experiencing severe impairments in her ability to function (*id.*). See
14 also Brownawell v. Astrue, 554 F.3d 352, 356 (3d Cir. 2008) (“a doctor’s observation that a
15 patient is ‘stable and well controlled with medication’ during treatment does not necessarily
16 support the medical conclusion that the patient can return to work”) (*citing Morales v. Apfel*,
17 225 F.3d 310, 317 (3d Cir. 2000)). Therefore, this treatment note is not inconsistent with Dr.
18 Bachus’ opinion that plaintiff was not able to work (Tr. 297).

19 Similarly, the other treatment note relied on by the ALJ for his finding that Dr. Bachus’
20 opinion was inconsistent with other findings in the record includes an indication that plaintiff had
21 “cut herself last week with the knife on her arm and does not remember what happened she just
22 knows she cut herself” (Tr. 388). This treatment note also indicates that plaintiff, despite
23 experiencing a more level mood, nevertheless reported “seeing ‘dead people’ in her bedroom at
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1 night" (*id.*). This treatment note also includes the objective observations that plaintiff
2 demonstrated remarkable affect and mood, presenting teary-eyed and sad, and that plaintiff was
3 demonstrating some anxiety (Tr. 389). Again, although plaintiff suggested that she experienced
4 some improvement in her post-traumatic stress disorder symptoms, this treatment note
5 demonstrates that plaintiff still was experiencing functional impairments and does not
6 demonstrate that Dr. Bachus' opinion was inconsistent with other clinical findings. See
7 Brownawell, supra, 554 F.3d at 356.

8 The ALJ's finding that Dr. Bachus' opinion regarding plaintiff's inability to work was
9 inconsistent with other clinical and objective findings of record is not a finding supported by
10 substantial evidence in the record. Even if a treating or examining physician's opinion is
11 contradicted, that opinion "can only be rejected for specific and legitimate reasons that are
12 supported by substantial evidence in the record." Lester, supra, 81 F.3d at 830-31 (*citing*
13 Andrews, 53 F.3d at 1043). The Court concludes that the ALJ failed to provide specific and
14 legitimate reasons supported by substantial evidence in the record to give "little weight" to Dr.
15 Bachus' opinion. See id.

16 Despite the fact that more weight generally is given to a treating medical source's opinion
17 than to the opinions of those who do not treat the claimant and despite the fact that an examining
18 physician's opinion is "entitled to greater weight than the opinion of a non-examining
19 physician," the ALJ here discredited Dr. Bachus' opinion, as well as the opinions of other
20 treating and examining medical sources consistent with Dr. Bachus' opinion, by giving
21 "substantial weight" to the opinion of a non-treating, non-examining medical consultant, Dr.
22 Mark Kilger (Tr. 25, 268-85). See Lester, supra, 81 F.3d at 830 (citations omitted); 20 C.F.R. §
23 404.1527(d); see also Westphal v. Eastman Kodak Co., No. 05-cv-6120, 2006 WL 1720380 at *5
24

1 (W.D.N.Y. 2006) (“a psychiatric opinion based on a face-to-face interview with the patient is
2 more reliable than an opinion based on a review of a cold, medical record Because of the
3 inherent subjectivity of a psychiatric diagnosis, and because a proper diagnosis requires a
4 personal evaluation of the patient’s credibility and affect, it is the preferred practice that a
5 psychiatric diagnosis be made based upon a personal interview with the patient”). This was legal
6 error. Not only did the ALJ disregard the weight generally given to opinions by treating verses
7 non-examining sources, but also, Dr. Mark Kilger’s assessment was conducted in September,
8 2007, without the benefit of plaintiff’s full medical record (see Tr. 284). See also Burgess v.
9 Astrue, 537 F.3d 117, 132 (2d Cir. 2008). Although under certain circumstances, an ALJ can
10 rely on a reviewing physician’s assessment over a treating or examining physician’s assessment,
11 this can only be done if the ALJ provides specific and legitimate reasons supported by
12 substantial evidence in the record. Because the ALJ failed to do this, relying on a reviewing
13 physician’s assessment that contradicts the treating and examining physicians’ assessment
14 constitutes legal error.

15 For the aforesaid reasons and based on the relevant record, the Court concludes that the
16 ALJ failed to evaluate properly the medical evidence. The ALJ is not required to credit a
17 doctor’s opinion regarding the ultimate issue of disability. However, the opinion of Dr. Bachus
18 on the nature and severity of plaintiff’s impairment is “well-supported by medically acceptable
19 clinical and laboratory diagnostic techniques and is not inconsistent with the other substantial
20 evidence in the record.” See 20 C.F.R. § 404.1527(d)(2). Therefore, according to the relevant
21 federal regulation, Dr. Bachus’ opinion should have been given “controlling weight.” See id.; see
22 also Edlund, supra, 2001 Cal. Daily Op. Srv. 6849, 2001 U.S. App. LEXIS 17960 at *14.

23 3. The ALJ failed to evaluate properly the lay evidence.

24

1 Pursuant to the relevant federal regulations, in addition to “acceptable medical sources,”
2 that is, sources “who can provide evidence to establish an impairment,” see 20 C.F.R. §
3 404.1513 (a), there are “other sources,” such as friends and family members, who are defined as
4 “other non-medical sources,” see 20 C.F.R. § 404.1513 (d)(4), and “other sources” such as nurse
5 practitioners and naturopaths, who are considered other medical sources, see 20 C.F.R. §
6 404.1513 (d)(1). See also *Turner v. Comm’r of Soc. Sec.*, 613 F.3d 1217, 1223-24 (9th Cir.
7 2010) (*citing* 20 C.F.R. § 404.1513(a), (d)). An ALJ may disregard opinion evidence provided by
8 “other sources,” characterized by the Ninth Circuit as lay testimony, “if the ALJ ‘gives reasons
9 germane to each witness for doing so.’” *Turner*, supra, 613 F.3d at 1224 (*citing* *Lewis v. Apfel*,
10 236 F.3d 503, 511 (9th Cir. 2001)); see also *Van Nguyen*, 100 F.3d at 1467. This is because “[i]n
11 determining whether a claimant is disabled, an ALJ must consider lay witness testimony
12 concerning a claimant’s ability to work.” *Stout v. Commissioner, Social Security
Administration*, 454 F.3d 1050, 1053 (9th Cir. 2006) (*citing* *Dodrill v. Shalala*, 12 F.3d 915, 919
13 (9th Cir. 1993)).

15 Recently, the Ninth Circuit characterized lay witness testimony as “competent evidence,”
16 again concluding that in order for such evidence to be disregarded, “the ALJ must provide
17 ‘reasons that are germane to each witness.’” *Bruce v. Astrue*, 557 F.3d 1113, 1115 (9th Cir.
18 2009) (*quoting* *Van Nguyen*, supra, 100 F.3d at 1467). The Court notes that testimony from
19 “other non-medical sources,” such as friends and family members, see 20 C.F.R. § 404.1513
20 (d)(4), may not be disregarded simply because of their relationship to the claimant or because of
21 any potential financial interest in the claimant’s disability benefits. *Valentine v. Comm’r SSA*,
22 574 F.3d 685, 694 (9th Cir. 2009).

23 a. Lay testimony provided by plaintiff’s husband

24

1 Here, the ALJ failed to address lay testimony provided under oath by plaintiff's husband,
2 Mr. Mark Solomon ("Mr. Solomon"). This was legal error. See Bruce v. Astrue, 557 F.3d at
3 1115. In addition, "where the ALJ's error lies in a failure to properly discuss competent lay
4 testimony favorable to the claimant, a reviewing court cannot consider the error harmless unless
5 it can confidently conclude that no reasonable ALJ, when fully crediting the testimony, could
6 have reached a different disability determination." Stout, supra, 454 F.3d at 1056 (reviewing
7 cases).

8 Mr. Solomon testified that during plaintiff's dissociative episodes, plaintiff "shuts down
9 and then this Amy girl takes over" (Tr. 53). He testified that Amy "says that she comes out when
10 Lisa's body can't handle the stress" (id.). Mr. Solomon further testified that during a dissociative
11 episode, plaintiff will go "to the closet and hide in the closet" (id.). According to Mr. Solomon,
12 on one occasion, Amy "was coming out [and] our son walked in the house and she wanted to
13 know who he was. She asked questions about our animals, who they were and why there were
14 there" (Tr. 54). Because the Court cannot conclude with confidence that no reasonable ALJ,
15 when crediting fully the testimony provided by Mr. Solomon could have reached a different
16 disability determination, the Court cannot consider the ALJ's legal error in failing to consider
17 explicitly Mr. Solomon's testimony to be harmless error. See Stout, supra, 454 F.3d at 1056.

18 b. Lay testimony provided by Advanced Registered Nurse Practitioner Diana L. Dewell,
19 A.R.N.P., Licensed Mental Health Counselor Nicole Karahalios, M.A., L.M.H.C. and
20 Mental Health Practitioner Shauna Franklin, M.H.P.

21 Advanced Registered Nurse Practitioner Diana Dewell, A.R.N.P. ("Nurse Dewell"),
22 Licensed Mental Health Counselor Nicole Karahalios, M.A., L.M.H.C. ("Counselor Karahalios")
23 and Mental Health Practitioner Shauna Franklin, M.H.P. ("Practitioner Franklin") all provided
24

1 lay opinions as “other sources,” specifically, other medical sources, regarding plaintiff’s
2 impairments. See 20 C.F.R. § 404.1513 (d)(1). In order for an ALJ to disregard properly opinion
3 evidence provided by such “other sources,” characterized by the Ninth Circuit as lay testimony,
4 the ALJ must give “reasons germane to each witness for doing so.” Turner, supra, 613 F.3d at
5 1224 (*citing Lewis, supra*, 236 F.3d at 511).

6 Here, it appears that the ALJ did not credit fully the opinions of these other medical
7 sources, in part, due to the fact that they were not acceptable medical sources (Tr. 26). Although
8 it is correct that evidence from such sources cannot be relied on solely to establish the existence
9 of an impairment, see 20 C.F.R. § 404.1513 (a), this fact is not pertinent to each specific opinion
10 and therefore, is not a reason germane to each individual. See Turner, supra, 613 F.3d at 1224;
11 see also Lewis, supra, 236 F.3d at 511. Even if an opinion is offered by an “other source,” it
12 nevertheless is competent evidence and the ALJ still must consider it. See Stout, supra, 454 F.3d
13 at 1053; Dodrill, supra, 12 F.3d at 919; Bruce, supra, 557 F.3d at 1115.

14 The ALJ did not credit the opinions by Nurse Dewell and Counselor Karahalios, in part,
15 because he concluded that their opinions were inconsistent with the objective medical evidence
16 of record (Tr. 26). In doing so, the ALJ noted an alleged “improvement” in plaintiff’s mental
17 status (*id.*). The Court already has concluded that although there was some evidence of limited
18 improvement in plaintiff’s symptoms, the medical record nevertheless demonstrates that she still
19 was experiencing severe impairments in her ability to function, see supra, section 2.

20 The ALJ did not credit the opinions by Practitioner Franklin, in part, on the basis of
21 “internal inconsistencies” (Tr. 26). He concluded that because Practitioner Franklin noted that
22 plaintiff was stable and had a good prognosis with continued treatment, her opinion that plaintiff
23 was incapable of performing even low stress jobs demonstrated an inconsistency (*id.*). This

1 Court does not agree. The Court is persuaded by the logic of the Third Circuit: “a doctor’s
2 observation that a patient is ‘stable and well controlled with medication’ during treatment does
3 not necessarily support the medical conclusion that the patient can return to work.”” Brownawell,
4 supra, 554 F.3d at 356. Simply because plaintiff was once stable and had a good prognosis if she
5 continued her treatment is not necessarily inconsistent with the opinion that she was incapable of
6 performing even low stress jobs. See id.

7 For the stated reasons and based on a review of the relevant record, the Court concludes
8 that the ALJ failed to evaluate properly the lay opinion evidence provided by Nurse Dewell,
9 Counselor Karahalios and Practitioner Franklin.

10 4. The ALJ erroneously failed to find that plaintiff’s mental impairments met or medically
11 equaled a Listed Impairment.

12 At step-three of the administrative process, if the administration finds that a claimant has
13 an impairment that has lasted or can be expected to last for not less than 12 months, and is
14 included in Appendix 1 of the Listings of Impairments, or is equal to a Listed Impairment, the
15 claimant will be considered disabled without considering age, education and work experience.
16 20 C.F.R. § 404.1520(d). The claimant bears the burden of proof regarding whether or not she
17 “has an impairment that meets or equals the criteria of an impairment listed” in 20 C.F.R. § 404,
18 Subpt. P, App. 1 (“the Listings”). Burch v. Barnhart, 400 F.3d 676, 683 (9th Cir. 2005).
19 According to the relevant federal regulation, the administration will find that a claimant has a
20 “listed impairment if the diagnostic description in the introductory paragraph and the criteria of
21 both paragraphs A and B” of the listed impairment are satisfied. 20 C.F.R. § 404, Subpt. P, App.
22 1, 12.00(A).

23 a. Listing 12.04, Affective Disorders

1 According to the specification in the relevant federal regulation, Listing 12.04, Affective
2 Disorders, is

3 Characterized by a disturbance of mood, accompanied by a full or partial
4 manic or depressive syndrome. Mood refers to a prolonged emotion that colors
the whole psychic life; it generally involves either depression or elation.

5 The required level of severity for these disorders is met when the requirements
6 in both A and B are satisfied

- 7 A. Medically documented persistence, either continuous or intermittent, of
8 one of the following:
9 1. Depressive syndrome characterized by at least four of the following:
10 a. Anhedonia or pervasive loss of interest in almost all activities;
11 or
12 b. Appetite disturbance with change in weight; or
13 c. Sleep disturbance; or
14 d. Psychomotor agitation or retardation; or
15 e. Decreased energy; or
16 f. Feelings of guilt or worthlessness; or
17 g. Difficulty concentrating or thinking; or
18 h. Thoughts of suicide; or
19 i. Hallucinations, delusions, or paranoid thinking; or
20 2. Manic syndrome
21 or
22 3. Bipolar syndrome

23 AND

- 24 B. Resulting in at least two of the following:
1 1. Marked restriction of activities of daily living; or
2 2. Marked difficulties in maintaining social functioning; or
3 3. Marked difficulties in maintaining concentration, persistence, or pace; or
4 4. Repeated episodes of decompensation, each of extended duration;

5 Id. at Listing 12.04.

6 As plaintiff's diagnosed schizoaffective disorder satisfied the introductory paragraph and

7 appeared to be characterized predominantly by depressive symptoms (see, e.g., Tr. 207, 222-23,

8 266, 267, 297, 319, 326, 327), in order for plaintiff's mental impairments in this matter to have

9 met or medically equaled the Listing for Affective disorders, Listing 12.04, plaintiff must have

1 had medically documented persistence, either continuous *or intermittent* of four of the symptoms
2 listed in 12.04(A)(1) and two of the functional impairments listed in 12.04(B). See id. Substantial
3 evidence supports such a finding.

4 With respect to section 12.04(A)(1)(a), Dr. Bachus, whose opinion is controlling, on
5 August 10, 2006 noted that plaintiff was suffering from anhedonia or pervasive loss of interests
6 (Tr. 207). Nurse Marne Nelson, A.R.N.P. (“Nurse Nelson”) on August 12, 2008 also reported
7 that plaintiff suffered from anhedonia (Tr. 473). According to Counselor Karahalios, plaintiff
8 suffered from anhedonia, as reported on September 4, 2008 (Tr. 333). Finally, Practitioner
9 Franklin indicated the clinical finding of anhedonia on November 12, 2009 (Tr. 508). For these
10 reasons and based on the relevant record, the Court finds that medically documented persistence
11 of a depressive syndrome characterized by anhedonia or pervasive loss of interests clearly is
12 demonstrated by substantial evidence in the record. However, the ALJ failed to make any
13 findings explicitly regarding any of the “A” criteria (see Tr. 22).

14 Regarding section 12.04(A)(1)(b), Counselor Karahalios reported on September 4, 2008
15 that plaintiff suffered from appetite disturbance with weight change (Tr. 333). Practitioner
16 Franklin indicated the same symptom on November 12, 2009 (Tr. 508). The Court finds that
17 medically documented persistence of a depressive syndrome characterized by appetite
18 disturbance with weight change is demonstrated in the record.

19 Regarding section 12.04(A)(1)(c), there are a large number of medically documented
20 records that plaintiff was suffering from sleep disturbance (see, e.g., Tr. 207, 222, 225, 306, 308,
21 319, 325, 333, 352, 365, 494, 500, 508). Therefore, the Court concludes that medically
22 documented persistence of a depressive syndrome characterized by sleep disturbance is
23 demonstrated by a very substantial amount of evidence in plaintiff’s medical record.

24

1 Regarding section 12.04(A)(1)(e), Nurse Nelson on August 12, 2008 reported that
2 plaintiff suffered from decreased energy (Tr. 473). Similarly, Counselor Karahalios reported on
3 September 4, 2008 that plaintiff suffered from decreased energy (Tr. 333). Finally, Practitioner
4 Franklin also indicated the clinical finding of decreased energy on November 12, 2009 (Tr. 508).
5 For these reasons and based on the relevant record, the Court concludes that medically
6 documented persistence of a depressive syndrome characterized by decreased energy is
7 demonstrated by substantial evidence in the record.

8 Regarding section 12.04(A)(1)(f), Nurse Nelson on August 12, 2008 reported that
9 plaintiff suffered from feelings of guilt “all the time” (Tr. 473). Similarly, Counselor Karahalios
10 reported on September 4, 2008 that plaintiff suffered from feelings of guilt or worthlessness (Tr.
11 333). Finally, Practitioner Franklin on November 12, 2009 indicated that plaintiff suffered from
12 feelings of guilt or worthlessness (Tr. 508). For these reasons and based on the relevant record,
13 the Court concludes that medically documented persistence of a depressive syndrome
14 characterized by feelings of guilt or worthlessness is demonstrated by substantial evidence in the
15 record.

16 Regarding section 12.04(A)(1)(g), Counselor Karahalios reported on September 4, 2008
17 that plaintiff suffered from difficulty thinking or concentrating (Tr. 333). Clinical notes from
18 February 27, 2008 also support the finding that plaintiff was suffering from difficulties in
19 concentration (Tr. 500). Practitioner Franklin indicated on November 12, 2009 that plaintiff was
20 suffering from difficulty thinking or concentrating (Tr. 508). For these reasons and based on the
21 relevant record, the Court concludes that medically documented persistence of a depressive
22 syndrome characterized by difficulty thinking or concentrating is demonstrated by substantial
23 evidence in the record.

24

1 Regarding section 12.04(A)(1)(h), there is a very large amount of support in the record
2 for the finding that plaintiff was suffering from thoughts of suicide (see, e.g., Tr. 202, 222-223,
3 266-67, 326, 333, 449, 473, 508-09, 518-19). Therefore, the Court concludes that medically
4 documented persistence of a depressive syndrome characterized by thoughts of suicide is
5 demonstrated by a very substantial amount of evidence in the record.

6 Regarding section 12.04(A)(1)(i), the record contains many references to plaintiff's
7 hallucinations, delusions or paranoid thinking (see, e.g., Tr. 191, 222, 225, 254, 319, 333, 508).
8 Therefore, the Court concludes that medically documented persistence of a depressive syndrome
9 including hallucinations, delusions or paranoid thinking is demonstrated by a large amount of
10 substantial evidence in the record.

11 Based on the relevant record, the Court concludes that regarding the Listing for Affective
12 disorders, Listing 12.04, plaintiff has medically documented persistence, either continuous or
13 intermittent, of at least four of the symptoms listed in 12.04(A)(1). Therefore, plaintiff's mental
14 impairments met or equaled Listing 12.04 if her medical record demonstrated the existence of
15 two of the functional impairments listed in 12.04(B).

16 On September 4, 2008, Counselor Karahalios opined that plaintiff experienced marked
17 difficulties in maintaining social functioning (Tr. 336). She opined that plaintiff suffered from
18 the highest level of impairment in every area of social functioning reported (id.). Counselor
19 Karahalios opined specifically that plaintiff suffered from marked impairment in her ability to
20 interact appropriately with the general public, to ask simple questions or request assistance, to
21 accept instructions and respond appropriately to criticism from supervisors, to get along with co-
22 workers or peers without distracting them or exhibiting behavioral extremes, to maintain socially
23 appropriate behavior and to adhere to basic standards of neatness and cleanliness (id.). The Court
24

1 notes that on November 12, 2009, Practitioner Franklin opined that plaintiff suffered from
2 marked limitations in her ability to interact appropriately with the general public (Tr. 511). The
3 Court also notes that plaintiff's reported behavior and symptoms noted throughout the record
4 also substantiate these opinions.

5 The ALJ noted that plaintiff "reported that she fears being around other people, and that
6 she does not like leaving the house," and also noted that plaintiff "indicated that she does not get
7 along well with authority figures" (Tr. 22). However, the ALJ concluded without explanation
8 that plaintiff suffered from only moderate difficulties in social functioning (*id.*). The ALJ did not
9 cite to any objective medical evidence that plaintiff's difficulties with social functioning were
10 less than her difficulties as opined by other sources. This was legal error as the ALJ must explain
11 why his own interpretations, rather than those of the doctors, are correct. Reddick, supra, 157
12 F.3d at 725 (*citing Embrey v. Bowen*, 849 F.2d 418, 421-22 (9th Cir. 1988)); see also Benecke v.
13 Barnhart, 379 F.2d 587, 594 (9th Cir. 2004) ("Sheer disbelief is no substitute for substantial
14 evidence").

15 As discussed, similar to plaintiff's own reports as well as findings from other examining
16 and treating sources, Counselor Karahalios opined specifically that that plaintiff suffered from
17 the highest level of impairment in every area of social functioning reported (Tr. 336). Based on a
18 review of the relevant record and for the reasons discussed, the Court concludes that the medical
19 record demonstrates that plaintiff suffered from marked difficulties in maintaining social
20 functioning.

21 On September 4, 2008, Counselor Karahalios opined that plaintiff suffered from marked
22 impairment (the highest level of impairment) in her ability to maintain attention and
23 concentration for extended periods (Tr. 335). Although Dr. Samson's opinion was offered after
24

1 the expiration of plaintiff's disability insured status and was not available to the ALJ, the Court
2 notes that on March 9, 2010 Dr. Samson also opined that plaintiff suffered from marked
3 impairment in her ability to maintain attention and concentration for extended periods (Tr. 520).
4 These opinions are substantiated throughout plaintiff's medical record.

5 The ALJ noted that plaintiff "admitted that she has difficulty with completing tasks, with
6 concentration, and with following spoken instructions," and also noted that plaintiff indicated
7 "that she does not finish what she starts" (Tr. 22). However, the ALJ found that plaintiff suffered
8 only moderate difficulties with regard to concentration, persistence or pace (id.). The ALJ did
9 not explain this finding here and did not reference any opinion from any examining or treating
10 medical source that plaintiff's difficulties in this area were only moderate (id.). For the reasons
11 discussed and based on the relevant record, the Court concludes that the record demonstrates that
12 plaintiff suffered from marked difficulties in maintaining concentration, persistence or pace.

13 For the reasons stated above and based on the relevant record, the Court concludes that
14 plaintiff has met her burden to demonstrate that "the diagnostic description in the introductory
15 paragraph and the criteria of both paragraphs A and B" of Listing 12.04, Affective disorders,
16 were satisfied by the record of her mental impairments. 20 C.F.R. § 404, Subpt. P, App. 1,
17 12.00(A). Therefore, plaintiff's mental impairments met or medically equaled Listing 12.04, and
18 as a result, plaintiff should have been considered disabled without considering age, education
19 and work experience. See 20 C.F.R. § 404.1520(d); see also 20 C.F.R. § 404, Subpt. P, App. 1,
20 12.00(A), 12.04.

21 b. Listing 12.06, Anxiety Related Disorders

22 According to the specification in the federal regulation, regarding Listing 12.06, Anxiety
23 Related Disorders:

1 In these disorders anxiety is either the predominant disturbance or it is
2 experienced if the individual attempts to master symptoms

3 The required level of severity for these disorders is met when the requirements
4 in both A and B are satisfied

5 A. Medically documented findings of at least one of the following:
6

7 5. Recurrent and intrusive recollections of a traumatic experience, which are a
8 source of marked distress;

9 AND
10

11 B. Resulting in at least two of the following:

- 12 1. Marked restriction of activities of daily living; or
13 2. Marked difficulties in maintaining social functioning; or
14 3. Marked difficulties in maintaining concentration, persistence, or pace; or
15 4. Repeated episodes of decompensation, each of extended duration.

16 20 C.F.R. § 404, Subpt. P, App. 1, Listing 12.06.

17 As discussed, the Court already has concluded that the medical record demonstrates that
18 plaintiff suffered from marked difficulties in maintaining social functioning and that plaintiff
19 suffered from marked difficulties in maintaining concentration, persistence or pace, see supra,
20 section 4(a). Therefore, plaintiff's mental impairments met or medically equaled Listing 12.06 if
21 the diagnostic description in the introductory paragraph is satisfied and if plaintiff had medically
22 documented findings of "recurrent and intrusive recollections of a traumatic experience, which
23 are a source of marked distress." See 20 C.F.R. § 404, Subpt. P, App. 1, 12.00(A); 20 C.F.R. §
24 404, Subpt. P, App. 1, Listing 12.06.

25 The Court already has discussed plaintiff's history of severe physical and sexual abuse,
26 beginning at age 5, see supra, BACKGROUND (see also Tr. 228, 367, 453, 475). That plaintiff
27 experienced recurrent and intrusive recollections of her traumatic experiences and that these
28 recollections were a source of marked distress are demonstrated throughout plaintiff's medical
29 record.

1 Specifically, on September 4, 2008, Counselor Karahalios opined that plaintiff suffered
2 from intrusive recollections of a traumatic experience (Tr. 333). On November 12, 2009,
3 Practitioner Franklin opined that plaintiff suffered from intrusive recollections of a traumatic
4 experience (Tr. 508). Although Dr. Samson's opinion was offered after the expiration of
5 plaintiff's disability insured status and was not available to the ALJ, the Court notes that on
6 March 9, 2010 Dr. Samson also opined that plaintiff suffered from intrusive recollections of a
7 traumatic experience (Tr. 518). Based on a review of the relevant record, the Court concludes
8 that the medical record of plaintiff's mental impairments substantiates these opinions. The Court
9 also concludes that a large amount of evidence in plaintiff's medical record demonstrates that
10 plaintiff's recurrent and intrusive recollections of her childhood traumas were a source of marked
11 distress.

12 For the reasons stated above and based on the relevant record, the Court concludes that
13 plaintiff has met her burden to demonstrate that "the diagnostic description in the introductory
14 paragraph and the criteria of both paragraphs A and B" of Listing 12.06, Anxiety Related
15 Disorders, were satisfied by the medical record of plaintiff's mental impairments. 20 C.F.R. §
16 404, Subpt. P, App. 1, 12.00(A). Therefore, plaintiff's mental impairments met or medically
17 equaled Listing 12.06 and as a result, plaintiff should have been considered disabled without
18 considering age, education and work experience. See 20 C.F.R. § 404.1520(d); see also 20
19 C.F.R. § 404, Subpt. P, App. 1, 12.00(A), 12.06.

20 5. This matter should be remanded for direction of an award of benefits.

21 The decision whether to remand a case for additional evidence or simply to award
22 benefits is within the discretion of the court. Swenson v. Sullivan, 876 F.2d 683, 689 (9th Cir.
23 1989) (*citing Varney v. Secretary of HHS*, 859 F.2d 1396, 1399 (9th Cir. 1988)). In Varney, the
24

1 Ninth Circuit held that if the record is fully developed, a remand for further proceedings is
2 unnecessary. Varney, 859 F.2d at 1401; see also Reddick, 157 F.3d at 728-30 (case not
3 remanded for further proceedings because it was clear from the record claimant was entitled to
4 benefits); Swenson, 876 F.2d at 689 (directing an award of benefits because no useful purpose
5 would be served by further proceedings); Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987).

6 The Ninth Circuit has put forth a “test for determining when evidence should be
7 credited and an immediate award of benefits directed.” Harman v. Apfel, 211 F.3d 1172,
8 1178, 2000 U.S. App. LEXIS 38646 at **17 (9th Cir. 2000). It is appropriate where:

9 (1) the ALJ has failed to provide legally sufficient reasons for rejecting such
10 evidence, (2) there are no outstanding issues that must be resolved before a
determination of disability can be made, and (3) it is clear from the record that
11 the ALJ would be required to find the claimant disabled were such evidence
credited.

12 Harman, 211 F.3d at 1178 (*quoting Smolen v. Chater*, 80 F.3d 1273, 1292 (9th Cir.1996)). For
13 the reasons already stated and reiterated in the conclusion, the Court finds that this test is met
14 here.

15 CONCLUSION

16 In this matter, the ALJ failed to provide legally sufficient reasons for rejecting the
evidence from plaintiff’s treating physician, Dr. Bachus. The ALJ also failed to provide clear and
convincing reasons for not crediting fully plaintiff’s testimony. In addition, the ALJ failed to
provide legally sufficient reasons for rejecting the lay testimony provided by plaintiff’s husband.
Finally, the ALJ failed to provide legally sufficient reasons for rejecting the opinion evidence
provided by Nurse Dewell, Counselor Karahalios and Practitioner Franklin.

22 It is clear from a review of the relevant record that the opinions provided by Dr. Bachus,
23 Nurse Dewell and Counselor Karahalios all were consistent with the objective medical evidence
24 of record and should have been credited. Dr. Bachus’ opinion should have been given controlling

1 weight. Plaintiff's testimony, as well as that of her husband, also should have been credited.
2 Importantly, it is clear from the record that the ALJ would be required to find plaintiff disabled
3 were such evidence credited.

4 Therefore, in this matter, there are no outstanding issues that must be resolved before a
5 determination of disability can be made. In addition, the Court has concluded specifically that the
6 medical record demonstrates that plaintiff's mental impairments met or medically equaled two
7 Listed Impairments, compelling a finding of disability under the relevant federal regulations.

8 For these reasons, the Court concludes that an immediate award of benefits should be
9 directed. See Harman, 211 F.3d at 1178.

10 Based on these reasons and the relevant record, the undersigned recommends that this
11 matter be **REVERSED** and **REMANDED** pursuant to sentence four of 42 U.S.C. § 405(g) to
12 the administration with instructions to remand to the ALJ for an award of benefits.

13 **JUDGMENT** should be for plaintiff and the case should be closed.

14 Pursuant to 28 U.S.C. § 636(b)(1) and Fed. R. Civ. P. 72(b), the parties shall have
15 fourteen (14) days from service of this Report to file written objections. See also Fed. R. Civ. P.
16 6. Failure to file objections will result in a waiver of those objections for purposes of de novo
17 review by the district judge. See 28 U.S.C. § 636(b)(1)(C). Accommodating the time limit
18 imposed by Rule 72(b), the clerk is directed to set the matter for consideration on September 16,
19 2011, as noted in the caption.

20 Dated this 26th day of August, 2011.

21 
22 J. Richard Creatura
23 United States Magistrate Judge
24